Silver & Wright LLP Proposal to Provide General Legal Counsel Services

Dear Ms. Premutati:

Silver & Wright LLP ("S&W") is excited to present this proposal ("Proposal") to the Marina Coast Water District ("District" or "MCWD") in response to the District’s Request for Proposal ("RFP") to provide General Legal Counsel Services for the District’s legal needs as a special district formed under the County Water District Act. S&W was formed by three extremely experienced municipal attorneys from large municipal law firms in order to be solely dedicated to, and specialize in, representing public agencies. We currently serve as General Counsel for the City of Ione and the Bethel Island Municipal Improvement District. In addition, we serve as code enforcement attorneys and special counsel in various capacities for thirty-seven (37) municipalities throughout the State.

Partner James D. Maynard, who manages the firm’s Sacramento office, is proposed as District Counsel, Partner Matthew Silver, is proposed as Assistant District Counsel, and Partner Curtis Wright is proposed as Deputy District Counsel. Mr. Maynard would serve the District from the firm’s Sacramento office. Collectively, the attorneys at S&W have tremendous experience in municipal law, including planning, land use, public agency contracts, procurement issues, litigation, and all aspects of code enforcement and cost recovery for our clients.

As discussed in greater detail in this Proposal, Mr. Maynard, who will serve as District Counsel, has extensive municipal law and litigation experience, and currently serves as City Attorney for the City of Ione and as District Counsel for the Bethel Island Municipal Improvement District. Mr. Maynard also formerly served as Assistant City Attorney for the cities of Chowchilla, Oroville, Sutter Creek, and Taft, as Assistant County Counsel for Trinity County, and as Assistant Counsel for the Monterey Peninsula Airport District.

Mr. Silver, proposed as Assistant District Attorney, currently serves several cities as Special Counsel and as City Prosecutor, and previously served as Assistant or Deputy City Attorney for the cities of Azusa, Fontana, and others while employed by Best, Best, and Krieger. Mr. Wright currently serves as Litigation Counsel and City Prosecutor for many of the firm’s municipal clients.
As a firm, S&W uses the latest technology to achieve lower costs that result in internal savings that are passed along to our clients. We understand that telephone calls and e-mails are quicker and less expensive for our clients than letters or lengthy memoranda although such work product is necessary in some instances. We work closely with our clients and we ensure that our advice is timely and accurate. Significantly, because of our early adoption of evolving technology, our rates are extremely competitive.

We are always available to our clients and are quick to respond to developing issues that face our municipal clients. Our references will confirm this. In addition to the attorneys listed above, the firm uses seven associate attorneys and other legal staff such as secretaries, paralegals, and law clerks, to reduce costs to our clients by ensuring that a particular task is performed at the appropriate level.

We are pleased to submit this proposal for the District’s consideration and look forward to providing you with any additional information you should require.

Best Regards,

JAMES D. MAYNARD

James D. Maynard
Partner
SILVER & WRIGHT LLP

Enclosure: S&W General Legal Services Proposal
PROPOSAL TO PROVIDE
GENERAL LEGAL COUNSEL SERVICES

PRESENTED TO:

MARINA COAST WATER DISTRICT

APRIL 30, 2015

SILVER & WRIGHT LLP
James D. Maynard
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# Table of Contents

Cover Letter ........................................................................................................................................ 1  
Introduction ...................................................................................................................................... 5  
Experience and Qualifications ........................................................................................................... 6  
Staffing ........................................................................................................................................... 7  
Client Satisfaction .............................................................................................................................. 10  
Performance ..................................................................................................................................... 11  
Representative Matters ...................................................................................................................... 13  
Current Clients/Conflict of Interest .................................................................................................... 15  
Compensation and Reimbursement .................................................................................................... 15  
General Liability and Malpractice Insurance ..................................................................................... 18  
References ....................................................................................................................................... 18  
Conclusion ....................................................................................................................................... 18  
Exhibit A—James D. Maynard Curriculum Vitae .............................................................................. 19  
Exhibit B—Matthew R. Silver Curriculum Vitae ............................................................................... 22  
Exhibit B—Curtis R. Wright Curriculum Vitae .................................................................................. 24
Silver & Wright LLP (“S&W”) was founded by Matthew Silver and Curtis Wright, attorneys with substantial experience in providing cost-effective municipal legal services and who act as special counsel to over thirty-five public agency clients. Our firm has grown to include James Maynard, who is a Partner with the firm, manages our Northern California office, and who serves as City Attorney for the City of Ione, as District Counsel for the Bethel Island Municipal Improvement District, and who has served as Special Counsel for other municipalities, including the Calaveras County Water District (in a proceeding before the State Personnel and Employment Relations Board), the City of San Rafael, and the City of Galt. S&W is a growing firm with ten attorneys and three law clerks.

The firm’s attorneys also routinely advise public agencies, including special districts on the full range of matters that impact such entities, including constitutional and statutory matters, elections, petitions and referenda, municipal finance, public contracts, planning and land use, public sector labor and employment issues, taxes and fees, and public works projects. S&W also has extensive experience in the numerous laws that govern municipal procedures such as the Ralph M. Brown Act, ethics and conflicts of interest, and the Political Reform Act. Recognizing that each specific problem calls for a specific solution, the experience of the firm’s attorneys allows us to provide our clients a comprehensive yet focused approach to the practice of law.

S&W is fully capable of serving all the legal needs of the Marina Coast Water District, while providing effective, expeditious, and cost-effective services. Our attorneys are admitted to every State and Federal Court in California, including the Los Angeles Superior Court, the California Courts of Appeal, the California Supreme Court, all federal United States District Courts in California, and the United States Ninth Circuit Court of Appeals.

S&W has all insurance required by the District and by the State in excess of the minimum requirements, including malpractice insurance, general liability insurance, automobile insurance, and worker’s compensation insurance. S&W is happy to provide proof of insurance, a certificate of insurance, and to make the District an additional insured on its policies.

We are excited to submit this Proposal to the Marina Coast Water District, we thank you for the opportunity, and we look forward to meeting with you to discuss how we might be of service to the District.
FIRM EXPERIENCE AND QUALIFICATIONS

S&W is a municipal law firm. Our attorneys have more than thirty-five (35) years of combined experience in all aspects of municipal law, including transactional and litigation services. We have represented cities and special districts all over California as both General and Special Counsel, and currently represent the following public entities including several cities and special districts in the Bay Area:

- City of Fontana (Special Counsel) – 2005-Present
- Bethel Island Municipal Improvement District (General Counsel) – 2010-Present
- City of Azusa (Special Counsel) – 2009-Present
- City of Yorba Linda (Special Counsel) – 2010-Present
- City of Ione (City Attorney) – 2011-Present
- City of Santa Ana (Special Counsel) – 2012-Present
- City of Newark (Special Counsel) – 2013-Present
- City of Modesto (Special Counsel) – 2013-Present
- City of Crescent City (Special Counsel) – 2013-Present
- City of Chino (Special Counsel) – 2013-Present
- City of Vista (Special Counsel) – 2013-Present
- City of Tustin (Administrative Hearing Services) – 2013-Present
- City of San Rafael (Special Counsel) – 2013-2014
- City of Eureka (Special Counsel) – 2014-Present
- City of Exeter (Special Counsel) – 2014-Present
- City of Indio (Special Counsel) – 2014-Present
- City of Galt (Special Counsel) – 2014-Present
- City of Concord (Special Counsel) – 2014-Present
- County of Ventura (Special Counsel) – 2014-Present
- City of El Centro (Special Counsel) – 2014-Present
- City of El Monte (Special Counsel) – 2014-Present
- City of Lake Elsinore (Special Counsel) – 2014-Present
- City of Lake Forest (Special Counsel) – 2014-Present
- City of Live Oak (Special Counsel) – 2014-Present
- City of Montebello (Special Counsel) – 2014-Present
- City of Redlands (Special Counsel) – 2014-Present
- City of Riverside (Special Counsel) – 2014-Present
- City of Salinas (Special Counsel) – 2014-Present
- City of San Luis Obispo (Special Counsel) – 2014-Present
- City of Ventura (Special Counsel) – 2014-Present
- City of Vernon (Special Counsel) – 2014-Present
- City of Whittier (Special Counsel) – 2014-Present
- City of Redding (Special Counsel) – 2015-Present
- City of Walnut (Special Counsel) – 2015-Present

As General Counsel for the City of Ione and the Bethel Island Municipal Improvement District, and as the former Assistant City Attorney for the City of Fontana, we have handled the day to day legal operations for public entities of varied types and sizes. The firm’s services include representing legislative bodies at council or board, planning commission and other meetings;
providing regular advice and opinions with regard to legal updates, providing training for the
governing board and staff, drafting ordinances and resolutions, negotiating on planning and
building issues, advising on and litigating employment issues, labor and personnel negotiations,
the Brown Act and the Public Records Act, drafting contracts and on the Political Reform Act.

Significantly, Mr. Maynard, proposed to serve as District Counsel for MCWD, has more than six
years of experience serving special districts, including water districts, and has the demonstrated
skills and ability to manage consultants, including consulting engineers, on water and wastewater
projects. Mr. Maynard is also quite familiar, having represented the Bethel Island Municipal
Improvement District for six years, with the laws and regulations governing special districts
under the Water Code, the Government Code, the Public Contract Code, the Public Resources
Code and other state and federal statutes.

STAFFING

Proposed District Counsel, James D. Maynard, Partner

Mr. Maynard advises on the full range of municipal laws. Mr. Maynard has practiced law for
more than eight years and has advised state and local public entities for more than seven. The
firm proposes that Mr. Maynard serve as General Counsel and resident expert in the following
areas: land use, CEQA, labor and employment, water use and water rights, storm water and
waste water regulation and recycling, general writ litigation, Proposition 218, assessment and
special district proceedings, public works contracts and real estate. Mr. Maynard’s references
will confirm his expertise in these areas.

Mr. Maynard is experienced in and routinely advises firm clients on all aspects of municipal law
including the Public Records Act, land use, development impact and other fees, public records,
public contracting, the Brown Act, conflicts of interest, ethics requirements, Proposition 218 rate
setting, the formation of assessment or special tax districts, land use, wastewater utilities and
regulation, and defense of claims and litigation. Mr. Maynard also has extensive experience
working with and managing consultants and engineers on planning, development, and public
works projects. Additionally, Mr. Maynard has significant experience with all aspects of labor
relations and employment law, including negotiation with labor unions and practice before the
Public Employee Relations Board and the State Personnel Board.

After starting his legal career at Downey Brand, a large Sacramento law firm, Mr. Maynard
served as General Counsel to the California State Athletic Commission and the California Board
of Behavioral Sciences, where he provided legal services on behalf of these regulatory boards in
multiple areas including compliance with both State and Federal law. Significantly, Mr. Maynard
served as Employment Counsel to the Department of Consumer Affairs’ Human Resources
Department where he routinely dealt with worker’s compensation issues, disability issues
including reasonable accommodation under both FEHA and the ADA for over 4,500 employees.

Mr. Maynard is a member of the California League of Cities, where he serves on the League’s
Legal Advocacy Committee, the California Special Districts Association, the American Bar
Association Labor and Employment and State & Local Government Law Sections, the California
State Bar Employment Law and Public Law Sections, and the Sacramento County Bar
Association Public Law Section. Mr. Maynard is a third generation public servant as his father was a Naval Officer who enlisted in the Navy as an E-1 and rose through the ranks to retire at the rank of Commander, and his grandfather served as comptroller-auditor for San Diego County.

Mr. Maynard received his Juris Doctorate with Distinction from the University of the Pacific, McGeorge School of Law in 2006. He obtained a Bachelor of Arts degree, with High Honors, from the University of California-Berkeley in 2002. He was admitted to the California State Bar in 2006, and is admitted to the United States District Courts for the Eastern and Northern Districts of California, as well as the Ninth Circuit Court of Appeals.

Mr. Maynard’s curriculum vitae is attached to this proposal as Exhibit A.

**Proposed Assistant District Counsel, Matthew R. Silver, Partner**

Mr. Silver formerly served as Deputy and Assistant City Attorney for the City of Fontana for four years before founding S&W. Mr. Silver now serves as code enforcement special counsel for a total of 33 cities. Mr. Silver’s knowledge of California municipal law and its various subcomponents is extensive. In fact, Mr. Silver has been a contributor to the California Municipal Law Handbook on several occasions, helping draft the primary resource for municipal attorneys. He has also taught courses all over the State and published articles on various aspects of municipal law.

Mr. Silver graduated from the University of the Pacific, McGeorge School of Law with a Juris Doctor degree and was admitted to the California Bar in 2006. The son of a City Manager, Mr. Silver decided early on to dedicate his career to municipal practice, and worked for two large California municipal law firms before opening S&W. At those firms, Mr. Silver represented dozens of cities and special districts in various areas of municipal law, regularly advising legislative bodies at public meetings, drafting ordinances, negotiating MOUs, providing counsel to planning, building, and police departments, and managing litigation for those clients.

Mr. Silver managed an extensive litigation practice area at Best, Best, and Krieger, and prior to that, practiced municipal litigation for several years, handling cases ranging from land use to civil rights, planning to code enforcement, police to tort issues. This experience has made Mr. Silver a uniquely well-rounded municipal attorney – expertise in transactional municipal law issues as well as in litigation. Having an Attorney with such expertise can be valuable to the District in assessing, avoiding and succeeding in municipal litigation.

S&W is at the cutting edge of code enforcement, and has pioneered several code enforcement and receivership strategies. In addition to his litigation experience, Mr. Silver has handled thousands of code enforcement cases from inception through appeals. In this era of drought and with new regulations being drafted by the State Water Resources Control Board, public agencies such as water districts are being tasked to enforce regulatory codes as never before. The firm’s experience in this area will prove invaluable to the MCWD.

Mr. Silver has also received numerous awards for civic accomplishments. For example, in 2001, he received awards from the United States Congress, County of Orange, City of Huntington Beach and other entities for heroism, stemming from an effort to save a man
drowning in submerged car. Mr. Silver also serves as a Vice President for the California Association of Code Enforcement Officers, is a member of various City Attorney associations, and is a board member for the Urban Land Institute.

Mr. Silver’s curriculum vitae is attached to this proposal as Exhibit B.

**Proposed Deputy Counsel/Enforcement Counsel Curtis R. Wright, Partner**

Curtis Wright is a founding partner of S&W. Mr. Wright specializes in State and federal municipal litigation, both as city prosecutor and as code enforcement special counsel. Mr. Wright has significant experience with civil and criminal code enforcement prosecution, receiverships, injunctions, marijuana dispensary regulation, administrative law hearings, gun confiscation actions, Pitchess motion defense, appeals, and nuisance abatement cost recovery. Mr. Wright has also successfully defended public agencies in various types of litigation ranging from government tort claims to civil rights actions resulting in the preservation of municipal rights and saving public agencies from potentially hundreds of thousands of dollars in liability.

Mr. Wright has successfully prosecuted hundreds of code enforcement and marijuana related cases via criminal charges, receiverships, civil injunctions, administrative proceedings, and other civil penalties. Just as importantly, Mr. Wright has successfully helped clients recover millions of dollars through litigation, special assessments, and liens. S&W strongly believes that public agencies and their citizens and ratepayers should not bear the costs of enforcing the law and protecting the community from water waste, especially in light of the current state of the drought. Rather, the costs, expenses, and fees associated with investigating, enforcing, abating, and litigating violations of state or district law should be borne by the violators responsible for creating and maintaining the illegal situation. That is why S&W is committed to maximizing agency cost recovery in every action to the fullest extent permitted by law, so those funds can be better used for other municipal projects that serve the public good.

Mr. Wright has been published multiple times on various legal topics and has taught classes and led presentations on various aspects of municipal law, federal and State regulatory preemption, code enforcement, receiverships, criminal prosecution, and municipal cost recovery. Mr. Wright is on the Board of Directors for Zero Graffiti International, an international nonprofit graffiti fighting organization, and he is also a third generation public servant, as his father was a San Diego police officer and former marine, and his grandfather was a Navy sailor and postal carrier.

Prior to his legal career, Curtis was a Captain and Ranger in the United States Army where he was deployed to Iraq in support of Operation Iraqi Freedom. Mr. Wright’s curriculum vitae is attached to this proposal as Exhibit C.

**Ruthann M. Elder, Litigation Counsel**

Ms. Elder is an excellent litigator and oral advocate. Her practice areas include litigation experience in code enforcement, receiverships, marijuana regulation, appeals, land use, and zoning and planning laws including CEQA. Ms. Elder developed her passion for municipal law
during law school. Ms. Elder has worked with Orange County Counsel, the Riverside City Attorney’s Office, and the Court Executive Office and General Counsel for the Superior Court of San Bernardino County. While working for these entities, she developed experience in a variety of transactional and litigation matters, including constitutional law, local government powers, public records requests, and code enforcement.

Ms. Elder also has experience in Alternative Dispute Resolution and Mediation. Ms. Elder is an experienced Mediator and has completed training pursuant to the California Dispute Resolution Programs Act.

**Roxanne Moin, Advice Counsel and Ethics Counsel**

Roxanne Moin is of-counsel to the firm and brings a breadth of experience to our team serving in advisory, transactional, and litigation roles. She currently serves as Assistant City Attorney for the City of Ione and as Assistant District Counsel for the Bethel Island Municipal Improvement District and supports other attorneys in the firm.

Ms. Moin regularly advises on a variety of public agency issues including ethics and conflict-of-interest laws and regulations. She has developed an expertise in evaluating, drafting, and revising ordinances tailored to meet specific needs of a public agency and in investigating municipal code violations and preparing enforcement responses. Ms. Moin regularly advises her clients on the Brown Act, the Political Reform Act, FPPC regulations, and State and local ethics laws and regulations.

Ms. Moin earned her Juris Doctor from the University of California, Hastings College of the Law in San Francisco, California, where she headed the Middle Eastern Law Students Association and served as a Staff Editor for the Hastings Business Law Journal. She graduated summa cum laude from UCLA as a Regents Scholar, majoring in Political Science and minoring in Public Policy.

**CLIENT SATISFACTION**

At Silver & Wright, we believe the client is most satisfied when receiving personal, effective and efficient legal services that are provided in a professional and ethical manner. Our goal is to achieve maximum client satisfaction with both services and costs. Our results and references will reflect that we succeed in both regards.

Client satisfaction is of the utmost priority to us, and we will endeavor to make sure we meet the District’s goals. Accordingly, we work in cooperation with District staff as team-members. Our attorneys make every effort to fully invest themselves in the community and as partners with the District’s team.

In addition to ensuring client satisfaction through excellent service and results, we honestly evaluate and advise the client on each case. There are no false promises, manipulative or
unseemly behavior from our attorneys. We are honest, straightforward and confident in our advice and practice.

We are encourage feedback from our clients and constantly ensure we understand the District’s changing needs so those needs can be properly addressed. From time to time we will ask District staff and the District Board for specific evaluation of our services to ensure ongoing client satisfaction.

We are confident the District will be very satisfied with our services. In our firm, the District is obtaining well-rounded expert counsels as additions to the District’s management team.

Finally, none of the attorneys at S&W have ever been the subject of State Bar discipline or of a malpractice complaint. To the contrary, and as outlined above, the firm and its attorneys have a stellar record of active public service.

**PERFORMANCE**

Our attorneys pride themselves on working closely and cooperatively with public entity staff members, elected, and appointed officials. We accomplish this by serving our clients with integrity, total dedication, honest and excellence. Our job is to provide timely, straightforward advice to the District’s decision makers and to assist the District in reaching its goals. Mr. Maynard’s personal ethics compel him to meet client demands and deadlines as promised, to be a flexible member of the team, and to promptly return calls and emails.

At the start of our engagement, Mr. Maynard and his proposed team would meet individually with each of the members of the District Board, the new District Manager, Department Heads, and other District staff as appropriate so the firm can better understand the District’s goals and legal needs. We would then immediately begin work with appropriate District staff to develop a strategy to meet and implement those needs. Mr. Maynard has worked with new City and District Managers regularly, as well as with new City and District Engineers and has formed valued, working partnerships with these executives.

We focus at all times on maintaining excellent Board, management, and staff relations. We accomplish this, in part, by delivering as promised, on time and in a professional, competent and personable manner. We communicate openly, honestly and regularly with Board and management, always striving to provide supportive legal services. Often, we end up developing strong relationships with those we serve. Our references will prove this point. We believe that developing and maintaining an excellent relationship with public entity officials helps us better understand the District’s goals and engenders trust and confidence between the firm and the District.

S&W does not undertake representation of clients who may prove adverse to our municipal clients. Instead, we focus on a limited core of primarily public entity clients to ensure we can provide constant, close, and excellent service to those clients at all times. Mr. Maynard will always be the face of the firm to the District, and we will never use the District’s matters to train new attorneys.
We endeavor to respond immediately to District direction and inquiries. In fact, our firm has a “three hour policy,” in which we mandate that each member of our team respond to a call or e-mail, if only to acknowledge receipt and to provide a timeline for a more formal response. We view our attorneys as members of the District’s management team and will act accordingly.

S&W currently has ten team members on the firm’s legal team, consisting of three partners, one “of counsel” attorney, six associate attorneys and two law clerks – each of whom specializes in different areas of municipal law. As the need arises, we will continue to grow the firm’s team to ensure excellent and timely service remains the norm for each of our clients.

Our firm also believes in the value of close communication between the firm and its clients. As such, we provide regular reports on ongoing projects. Litigation reports may be provided more frequently, especially following a court hearing or other action. We also often meet in person with staff to coordinate strategy, coordinate District responses to issues, and to set goals. The effectiveness of the District Counsel, as General Counsel for the municipal corporate entity, is enhanced when the District Counsel remains informed and aware of the legal needs of each District department, while always ensuring such requests stay within the District’s chain of command.

S&W employs software which allows its attorneys and staff to enter time contemporaneously as work is completed. This ensures that all time-keeping is accurate and is not re-created at the end of each week or each month. We bill by the tenth of an hour and are committed to clear and accurate descriptions of all work performed. We do not block-bill but instead call out the time required to perform each task separately. We do not have minimum billing increments, nor do we bill for training, internal communication, legal updates, secretarial work or other similar expenses. We also provide annual trainings to our clients on various topics, free of charge. This is our way of proving to our clients that we are members of their team.

S&W is technologically savvy. We utilize cutting edge computer resources, such as client-portals, file transfer protocols, cloud-based computing, and web-based programming for our internal functions. This allows us the flexibility to work anywhere, anytime, and allows us to offer lower rates than other firms with outdated and costly legacy systems. The firm’s attorneys are well versed in fundamental business programs, such as Microsoft Office (Word, Excel, PowerPoint, Outlook, Sharepoint, etc.), LexisNexis, Westlaw, and other legal programs.

Additionally, in terms of risk management, worker’s compensation, employment litigation, and collective bargaining with employee member organizations, our attorneys have substantial experience. We have worked with third party administrators and Human Resources departments alike in evaluating claims, exposure to liability and defending cities in litigation. As District Counsel, Mr. Maynard’s unique combination of municipal transactional and litigation expertise helps clients assess and avoid litigation exposure. Because of this background, Mr. Maynard will be able to easily identify litigation issues that may arise in transactional matters engaged in by the District.

Finally, when litigation is unavoidable, S&W will develop and zealously pursue, with District approval, a litigation strategy that will give the District the best possible chance of achieving its goals. This does not just mean a paper victory, but actual results that benefit the District.
Particularly in the code enforcement field, wins on paper do not necessarily mean success. Our attorneys are all experienced litigators with one aim—help the firm’s clients reach their desired goals.

Although S&W is experienced in a wide array of municipal law matters, from time to time, there may be specialized matters, such as municipal bonds and pensions, which are best handled by outside counsel. In those cases, and with District approval, we would recommend retention of one of the specialty firms with whom we have experience and relationships. Even when legal work is outsourced, as District Counsel the firm will be accountable and responsible for the final result. S&W is capable of providing the best and most cost-efficient service to the District.

**REPRESENTATIVE MATTERS**

The firm has extensive experience with general municipal specialties such as labor and employment, general advisory work, elections, solid waste, storm water and waste water regulation and recycling, and experience with advising on disability issues in both the employment and public agency contexts. The firm stands ready to litigate in the same areas including labor and employment, public safety defense, construction law and public works, and general writ litigation. Finally, S&W’s attorneys, particularly Mr. Maynard, have extensive experience with real property and land use matters including the disposal of and discharge of wastewater and stormwater.

- **Central Valley Regional Water Quality Control Board v. City of Ione**, Cease and Desist Order No. R5-2011-0019; Administrative Civil Liability Complaint R5-2012-0558; Cease and Desist Order No. R5-2013-0023 – Represented City of Ione in series of proceedings before the Central Valley RWQCB culminating in City’s wastewater treatment plant being permitted properly for the first time in over a decade. City is now embarked on a multi-million dollar treatment plant upgrade at one-third the cost of prior planned projects.

- **Doyle v. City of Ione**, Amador County Superior Court Case No. 12CV7873 – Oversaw insurance counsel’s handling of spurious personal injury claim against the City of Ione and the Amador County Unified School District.

- **Amador County Grand Jury v. City of Ione**, Amador County Superior Court Case No. 11GJ001 – Represented City of Ione in all proceedings against City by Amador County Grand Jury in two consecutive years.

- **Hoover v. Bethel Island Municipal Improvement District; Claim of November 2, 2012** – Represented District in settlement negotiations involving multi-year dispute between landowner and District involving complex land-use issues.
- Crivello v. Bethel Island Municipal Improvement District; Claim of November 16, 2011 – Successfully settled decade long dispute between landowners and District involving Army Corps of Engineers section 404 permitting issues and inverse condemnation claim.

- Thomas Kidwell, County of Madera Assessor v. Madera County Assessment Appeals Board; Madera County Superior Court Case No. MCV054345 – Represented the Madera County Assessor in writ proceeding and succeeded in reversing a decision of the Madera County Assessment Appeals Board providing additional property tax revenue to the Madera County Assessor’s Office.

- City of Oroville v. Jonathan Benefield; Butte County Superior Court Case No.150477 – Represented the City of Oroville in successful appointment of a receiver pursuant to the Health and Safety Code related to substandard housing at the historic Oroville Inn.

- Elizabeth Schlie and Tony Tobin v. California Medical Board, Sacramento County Superior Court Case No. 05AS03244 – Reached favorable settlement for the Medical Board in multi-million dollar liability case involving sexual harassment and retaliation by sworn law-enforcement staff.

- Betty Barker v. County of Madera; Madera County Superior Court Case No. MCV039451 – Part of trial team that obtained a defense verdict for the County of Madera Sheriff’s Office in lawsuit by former deputy sheriff alleging discrimination, harassment, and retaliation based on gender and disability.

- City of Fontana v. Wetzel; et al., San Bernardino County Superior Court Case No. CIVDS 907318 – Represented City of Fontana in land use and code enforcement litigation involving the City’s largest property owner and 29 properties, which contained numerous zoning, building and nuisance violations. Successfully obtain preliminary and permanent injunctive relief, prevailed in the Court of Appeals, and obtained recovery of attorneys’ fees and costs for the City. Currently assisting City with pre-annexation agreement and enforcement of judgment.

- City of Fontana v. Main Event Sports Bar; et al., San Bernardino County Superior Court Case No. CIVDS915040 – Represented City of Fontana in litigation to shut down and remove sports bar that was violating terms of CUP and various State and local laws, as well as over-serving alcohol and a source of fights and crime. Obtained TRO, preliminary and permanent injunctions shutting down the bar. Also assisted City staff in revoking CUP for Main Event Sports Bar. Obtained full cost recovery for the City.
➢ *Wheeler – Steffen Property Management v. City of Azusa*, Los Angeles County Superior Court Case No. 10B06128 – Successfully defended City of Azusa against numerous appeals of administrative fines and decisions of City through Superior Court and Appellate Court, and then obtained recovery of all attorneys’ fees for the City.

➢ *City of Santa Ana v. Elks Building Association of Santa Ana; et al.*, Orange County Superior Court Case No. 30-2012-00608524-CU-PT-CJC – Represented City of Santa Ana in obtaining appointment of a receiver over a historic hotel that was dilapidated and which had been the subject of much previous litigation by the City. Obtained full relief and cost recovery for the City.

### CURRENT CLIENTS/CONFLICT OF INTEREST

We do not represent private parties against public entities. While public entities occasionally sue other public agencies, we will never represent a private person or corporation against a local public agency. Unlike many larger firms, we do not play ‘both sides of the coin’ or simply represent a party because the hourly rates may be higher. Our sole legal focus is on municipal law and the representation of public agencies.

As such, we do not have any private clients residing in the District’s service area nor having an interest in a business or property within the District’s boundaries and sphere of influence nor have we ever had any. As such, we do not anticipate any potential conflicts of interest. Further, the firm will actively protect against any such conflicts through conflict checks and, where appropriate conflict waivers but, as stated above, we would not ask one of our municipal clients to waive a conflict so the firm could represent a private party.

Mr. Maynard is available to serve the District on any day of the month and is available to attend the District’s Board meetings on the first and third Monday of the Month. Mr. Maynard currently serves the City of Ione on the evenings of the first and third Tuesdays of the month and the Bethel Island Municipal Improvement District on the evening of the third Thursday of the month but is available and fully committed to serving the District. Mr. Maynard lived in the Bay Area for fifteen years before relocating to Sacramento and appreciates the opportunity to travel to coastal California for business and for pleasure.

Our complete list of current municipal clients is detailed in “Experience and Qualifications” and the qualifications of Mr. Maynard, Mr. Silver, and Mr. Wright are outlined above and in Exhibits A-C.

### COMPENSATION AND REIMBURSEMENT

S&W provides effective and cost-efficient legal services, and has successfully developed and implemented a virtually cost-neutral code enforcement practice. The following table summarizes the proposed fee schedule and what duties are proposed to be covered by the suggested retainer. These rates would cover the first two years of a legal services agreement with the District and are subject to negotiation.
The firm proposes the following tasks as general counsel services:

- Advice to the Board of Directors and District management staff on special district government legal matters including the Brown Act and parliamentary procedures for running meetings, public official conflict requirements, ethics, risk avoidance, and legal compliance.
- Advise the District regarding conduct of all District meetings, elections and referendum.
- Assist in the preparation and review of all general legal documents related to the District’s business affairs, including the Board’s legislative or judicial actions or decisions, contracts, easements, deeds of trust, all forms of agreements, leases, ordinances, resolutions, notices, certificates, property acquisitions, and other related documents.
- Attend all Board meetings or other meetings (held the first and third Monday of each month) as required by the President or the General Manager and provide direction on Board Agenda as needed.
- Coordinate and manage the services and costs of outside legal counsel as assigned.
- Provide legal advice to staff, upon the request of the District General Manager.
- Advise the Board of Directors and District management staff on commencement or defense of litigation to protect District interests; and litigate such issues as directed.
- Monitor current, new and pending state and federal legislation, and case law as applicable to the District, and inform and provide direction to Board members and the General Manager regarding compliance issues and/or impacts to the District.
- Provide legal counsel to the District for Human Resources policies and issues, including personnel actions and appeals.
- Respond to inquiries from the District within 24 hours or less of the initial contact, and maintain reasonable availability to respond to events of an emergent nature that expose the District to serious potential legal liability.

Additionally, S&W bills the following at actual cost, without mark-up:

- Extraordinary postage and/or overnight delivery costs,
- Mileage **not travel time to and from MCWD**
- Messenger services,
- Court filing fees,
- Legal research,
- Service of process fees,
- Arbitrator or mediator fees,
➢ Other expenses approved by the Board or District Manager.

SPECIAL LEGAL SERVICES

S&W shall undertake no work on matters that constitute Special Services unless authorized by the Board or District Manager. Special Legal Services include:

➢ Any non-customary, unusual, and/or complex matter for which: (i) special expertise and unique legal experience are required; and (ii) the time required to handle the matter substantially exceeds the normal time required to perform such services; examples of the foregoing include: (a) personnel investigations; (b) labor negotiations; (c) contested water code enforcement matters; (d) development agreements; (e) pension laws; (f) taxes assessments and fees that where fees will be paid from the proceeds of the Assessment or Special Tax District; (g) Proposition 218 rate proceedings; (h) insurance coverage matters; (i) non-routine real estate and public contract disputes.

➢ Litigation of any type (liability or non-liability). Litigation services include the handling of any matter in any judicial or administrative tribunal.

COMPENSATION FOR SPECIAL SERVICES

➢ Compensation for non-reimbursed Special Services shall be as follows:

$193 per hour rate for non-litigation Special Services (partner/senior atty.)
$174 per hour rate for non-litigation Special Services (junior attorney)
$193 per hour litigation (partner/senior attorney)
$174 per hour litigation (junior attorney)
$117 per hour paralegal or law clerk.

➢ Compensation for Special Services where the City is reimbursed by a third-party or where the City's attorney’s fees are paid by an opposing party, pursuant to the following fee schedule:

$325 per hour rate for non-litigation Special Services (partner/senior atty.)
$200 per hour rate for non-litigation Special Services (junior attorney)
$325 per hour litigation (partner/senior attorney)
$200 per hour litigation (junior attorney)
$125 per hour paralegal or law clerk.

These proposed fees and arrangements are subject to negotiation, depending on the Town’s needs and preferences.
**GENERAL LIABILITY AND MALPRACTICE INSURANCE**

S&W carries $1,000,000 per occurrence and $2,000,000 in the aggregate in General Liability Insurance, Auto Liability Insurance, and Professional Liability (Malpractice) Insurance. We are prepared to obtain higher policy limits should such be required by the Town Council.

**REFERENCES**

<table>
<thead>
<tr>
<th>Name</th>
<th>Title/Position</th>
<th>Address</th>
<th>Phone</th>
<th>Email</th>
</tr>
</thead>
<tbody>
<tr>
<td>Mr. Jeff Butzlaff</td>
<td>General Manager</td>
<td>Bethel Island Municipal Improvement District</td>
<td>925-684-2210</td>
<td><a href="mailto:Bimid@sbcglobal.net">Bimid@sbcglobal.net</a></td>
</tr>
<tr>
<td></td>
<td></td>
<td>3085 Stone Road, P.O. Box 244</td>
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<tr>
<td></td>
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<td>Bethel Island, California 94511</td>
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<tr>
<td>Ms. Debbie Brazill</td>
<td>Deputy Town Manager</td>
<td>City of Fontana</td>
<td>909-350-6727</td>
<td><a href="mailto:DBrazill@Fontana.org">DBrazill@Fontana.org</a></td>
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<tr>
<td></td>
<td></td>
<td>8353 Sierra Avenue</td>
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<td></td>
<td></td>
<td>Fontana, California 92335</td>
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<tr>
<td>Mr. Ed Pattison</td>
<td>Former Ione City Manager</td>
<td>Mountain House CSD</td>
<td>209-968-4436</td>
<td><a href="mailto:hydroedmon@comcast.net">hydroedmon@comcast.net</a></td>
</tr>
<tr>
<td></td>
<td>(Currently w/ Mountain House CSD)</td>
<td>230 S. Sterling Dr.</td>
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<td></td>
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<td>Mountain House, CA 95391</td>
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<tr>
<td>Mr. Steven P. Rudolph, Esq.</td>
<td>City Attorney</td>
<td>CITY OF GALT</td>
<td>209-366-7100</td>
<td><a href="mailto:SRudolph@ci.galt.ca.us">SRudolph@ci.galt.ca.us</a></td>
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<tr>
<td></td>
<td></td>
<td>380 Civic Drive</td>
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<td>Galt, California 95632</td>
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</table>

**CONCLUSION**

Thank you for the opportunity to present this Proposal. At S&W, we believe the client is most satisfied when receiving personal, effective, and efficient legal services that are provided in a professional and ethical manner. Our goal is to achieve your maximum satisfaction with our service, your success, and our cost recovery mechanisms where applicable. Our references and history of success will confirm that we succeed in all regards. If you require additional information, please contact James Maynard at 916-733-3510 or 916-595-4353 or JMaynard@SilverWrightLaw.com at any time.

Signed: **JAMES D. MAYNARD**

Dated: April 30, 2015

James D. Maynard
Partner
SILVER & WRIGHT LLP
Exhibit A

JAMES D. MAYNARD
Partner, SILVER & WRIGHT LLP
California Bar Number 244844
916-733-3510 | JMaynard@silverwrightlaw.com
1501 28th Street, Sacramento, California 95816

LEGAL EXPERIENCE
Specializing in municipal advice-counsel, employment law, and land-use and water quality issues; admitted to practice in all California state courts, the United States District Court for the Eastern and Northern Districts of California, the United States Bankruptcy Court for the Eastern and Northern Districts of California and the United States Court of Appeals for the Ninth Circuit.

SILVER & WRIGHT LLP
Sacramento, California
Managing Partner, Sacramento Office
2013–Present
• City Attorney for the City of Ione;
• District Counsel for the Bethel Island Municipal Improvement District;
• Special Counsel for the City of San Rafael;
• Special Counsel for the City of Galt;
• Advise public agency officials on all aspects of municipal law;
• Work closely with executive staff on all aspects of municipal governance;
• Provide advice counsel and litigation services.

MAYNARD LAW
Sacramento, California
Attorney /Owner
2011-2013
• City Attorney for the City of Ione;
• District Counsel for the Bethel Island Municipal Improvement District;
• Special Counsel for the City of San Rafael;
• Advise public agency officials on all aspects of municipal law;
• Work closely with executive staff on all aspects of municipal governance;
• Provide advice counsel and litigation services.

COTA COLE LLP
Roseville, California
Attorney
2010-2011
• City Attorney for the City of Ione, District Counsel for the Bethel Island Municipal Improvement District; Assistant General Counsel for the Monterey Peninsula Airport District; Assistant City Attorney for Cities of Chowchilla, Oroville, Sutter Creek, and Taft; Assistant County Counsel for Trinity County;
• Advise elected officials on all aspects of municipal law including the Brown Act, the Political Reform Act, Propositions 218 and 26, the Mitigation Fee Act, CEQA, the Meyers-Milias Brown Act, the Public Records Act, land use, and public works bidding, contracting and construction;
• Respond to, coordinate, and monitor interactions with the Regional Water Quality Control Board; the California Department of Corrections and Rehabilitation; and other State and local public agencies;
• Coordinate with other city attorneys and district counsels regarding common interests;
• Oversee and manage all phases of administrative proceedings and litigation.

DEPARTMENT OF CONSUMER AFFAIRS, LEGAL OFFICE

Staff Counsel
Sacramento, California
2008-2010

• House counsel to the California Department of Consumer Affairs (DCA) which oversees various professional licensing boards within the Department and directly licenses and regulates certain California businesses;
• Act as General Counsel for the State Athletic Commission, the Arbitration Certification Program, and the California Board of Behavioral Sciences;
• Act as Special Counsel to the Nursing Board, the Medical Board, the Contractor’s State License Board, and the Bureau of Automotive Repair;
• Advise Department Office of Human Resources and Executive Office on all personnel matters before state and federal regulatory agencies and in state and federal court;
• Represent clients before with testimony before the legislature, the judiciary, and Executive branch agencies; retain and supervise outside counsel in general litigation matters and advise clients during the pendency of administrative investigations and hearings;
• Interpret federal and state law while advising multi-member legislative bodies and state executive staff on all aspects of the regulation and administration of professional licensing laws, constitutional provisions, the Open Meetings Act, the Public Contract Code, the Government Code, the California Public Records Act, the Information Practices Act, and administrative practice and procedure under the Administrative Procedure Act.

DOWNEY BRAND LLP

Associate Attorney
Sacramento, California
2006-2008

• Draft pleadings and motions, propound and respond to discovery;
• Research issues and draft memoranda for employment and commercial litigation matters;
• Draft employee handbooks, policies and procedures;
• Pro Bono client intake and drafting of simple wills, advance health care directives, and powers of attorney for Volunteer Legal Service Program’s Simple Wills Clinic.

EDUCATION

UNIVERSITY OF THE PACIFIC, McGEORGE SCHOOL OF LAW
Sacramento, California

Juris Doctorate
Awards: With Distinction; Law Review Editorial Board;
Top 15%; Honor Roll; Honor Society; Federal Judicial Intern

UNIVERSITY OF CALIFORNIA, BERKELEY
Bachelor of Arts, History (High Honors)

PUBLICATIONS


PROFESSIONAL ORGANIZATIONS & BAR MEMBERSHIPS

DOT Tot Childcare Board of Directors, Sacramento Member, 2009-2011

Operation Protect and Defend: Lawyers and Judges Committed to Civic Education in Public Schools Speaker, 2006 to 2009

University of California at Davis, Moot Court Judge, King Hall, 2007

Center for California Studies, CSU Sacramento, Statewide Advisory Council Member, 2004 to 2006

Capitol Fellows Alumni Association – CSU Sacramento, Board of Directors, Center for California Studies Executive Committee Member, 2003 to 2006

Admissions: State Bar of California;
United States District Court for the Northern & Eastern Districts of California;
United States Bankruptcy Court for the Eastern & Northern Districts of California;
United States Court of Appeals for the Ninth Circuit.
Exhibit B

MATTHEW R. SILVER
California Bar Number 245528
949-385-6431 | MSilver@SilverWrightLaw.com
7 Corporate Park, Suite 120, Irvine, California 92606

LEGAL EXPERIENCE

SILVER & WRIGHT LLP
Irvine, California
Founding Partner
2013–Present
Specialization in municipal law (including Brown Act, Public Records Act, Political Reform Act and Permit Streamlining Act), land use and planning, municipal litigation, administrative law, code enforcement, criminal prosecutions, receiverships, cost recovery, police services, and constitutional law.

BEST BEST & KRIEGER LLP
Irvine, California
Senior Code Enforcement Attorney
2009–2013
Served as Assistant and Deputy City Attorney to numerous cities, as well as City Prosecutor. Managed the firm’s code enforcement and land use litigation practice. Specialized in code enforcement, administrative process, criminal and civil litigation, land use and planning. Represented approximately eight cities as City Prosecutor and Assistant City Attorney as general counsel to legislative bodies and represented cities in code enforcement and land use related litigation. Primary attorney for hundreds of litigation matters from inception through appeals. Drafted and implemented several ordinances regarding local regulation, cost recovery and code enforcement. Regularly issued written opinions for hearings and on various municipal law issues.

WOODRUFF, SPRADLIN & SMART APC
Costa Mesa, California
Code Enforcement Attorney
2007–2009
Specialized in municipal law, and led the firm’s code enforcement practice. Drafted ordinances relating to code enforcement and administrative process, and assisted with litigation and providing advice to cities.

WESIERSKI & ZUREK LLP
Irvine, California
Litigation Attorney
2001–2007
Represented large companies in civil litigation and defended them against tort, real property, labor and contract claims. Assisted partners with law and motion, and regularly made court appearances. Served as co-counsel at trial.
EDUCATION

University of the Pacific, McGeorge School of Law

Juris Doctor

Awards: Dean’s List and graduate with honors.

University of California, Irvine

Bachelor of Arts, English

PUBLICATIONS


Matthew Silver, California Municipal Law Handbook (contributor).

PROFESSIONAL ORGANIZATIONS, BAR ADMISSIONS, & AWARDS

Organizations: California Association of Code Enforcement Officers (Board of Directors); Urban Land Institute; Orange County Bar Association.

Bar Admissions: State Bar of California; United States District Court for the Central, Southern, Northern, and Eastern Districts of California.

Awards: Heroism – United States House of Representatives, California State Senate; California State Assembly, Orange County Board of Supervisors, City of Huntington Beach, Huntington Beach Chamber of Commerce.
LEGAL EXPERIENCE

SILVER & WRIGHT LLP

Founding Partner
Ontario, California
2013–Present

Specializing in municipal law, municipal cost recovery, code enforcement, receiverships, civil litigation, criminal prosecution, administrative law, land-use, gun confiscations, Police Officers Bill of Rights, Pitchess motion defense, business law and litigation, enforcement of judgments, landlord-tenant law, and unlawful detainer actions. Pioneering new and efficient methods of improving code enforcement effectiveness and maximizing municipal cost recovery.

BEST & KRIEGER LLP

Code Enforcement Attorney
Ontario, California
2009–2013

Extensive experience with civil, criminal, state, and federal court litigation. Collaborated directly with clients to intake, manage, and prosecute cases. Extensively worked on litigation investigations, pleadings, discovery, law and motion, oral argument, settlement negotiations, bench trials, and jury trials. Practiced municipal, code enforcement, receivership, criminal, administrative, constitutional, business, real estate, and redistricting law.

UNITED STATES DISTRICT COURT

Judicial Extern
Riverside, California
Spring 2009

Drafted opinions, reports, and recommendations. Assisted in legal research, analysis, and decision making. Discussed legal principles and decision making factors with the judge. Observed trials, hearings, and settlement conferences. Ascertain the practical aspects of how to effectively advocate in court.

OSBORN & CARTER APC

Law Clerk
Rancho Cucamonga, California
2008–2009

Composed motions, research papers, office memoranda, and legal correspondence. Reviewed files and records to identify and sequence events in preparation for pleadings and discovery. Observed depositions and client consultations. Worked on insurance, medical malpractice, legal malpractice, real estate, and administrative law cases.
MILITARY EXPERIENCE

UNITED STATES ARMY

Captain (Ranger)

Various Locations
2002–2006

Served in multiple positions including: Fire Support Officer, Infantry Platoon Leader, Artillery Platoon Leader, Battery Executive Officer, and Classified War Plans Officer. Stationed in multiple locations around the world including: Iraq, Japan, Korea, Washington, Oklahoma, Georgia, and Florida. Commanded units of up to 82 men and was responsible for over $6 million worth of weapons, equipment, and armored vehicles. Fought in Iraq as part of Operation Iraqi Freedom and led over 150 combat patrols, raids, and civil-military operations without sustaining a single casualty to my unit. Ranger School graduate surviving an intense combat leadership course composed predominantly of field operations in forest, swamp, and mountainous terrain involving planning and executing attacks on widely dispersed objectives, training over 22 hours per day, sleeping less than two hours per night, and eating only the minimum food necessary to sustain function.

EDUCATION

UNIVERSITY OF LA VERNE COLLEGE OF LAW (ULV)

Juris Doctor

Ontario, California
May 2010

Rank: Third in Class; Magna Cum Laude; Dean’s List; Full Tuition Scholarship.

Awards: Best Appellate Brief; Best Appellate Oralist; CALI—Estate Planning, Contract Drafting, Civil Procedure, Evidence, Appellate Advocacy.

Clubs: Law Review; Peer Mentoring; Faculty Curriculum Committee; American Constitutional Society; Delta Theta Phi International Law Fraternity.

UNIVERSITY OF SOUTHERN CALIFORNIA (USC)

Bachelor of Science, Business Entrepreneurship

Los Angeles, California
May 2002

PUBLICATIONS & PRESENTATIONS

Curtis Wright, Health & Safety Receiverships, INLAND EMPIRE CRIME FREE COLLABORATIVE, Rancho Cucamonga, California, 2015.


Curtis Wright, Regulating Sober Living Facilities, CALIFORNIA ASSOCIATION OF CODE ENFORCEMENT OFFICERS, Lake Tahoe, California, 2013.


PROFESSIONAL ORGANIZATIONS, BAR ADMISSIONS, & AWARDS


Awards: University of La Verne College of Law 2013 Keynote Speaker, Ranger Tab, Army Commendation Medal with Oak Leaf, National Defense Service Medal with Bronze Star, Global War on Terrorism Expeditionary Medal and Service Medal, Army Service Ribbon, Overseas Service Ribbon, and Combat Action Badge.